Central Valley Regional Water Quality Control Board

HEARING PROCEDURES FOR CLEANUP AND ABATEMENT ORDER R5-2009-xxxx

ISSUED TO THE UNITED STATES BUREAU OF LAND MANAGEMENT

CLYDE MINE COLUSA COUNTY

SCHEDULED FOR 13/14 AUGUST 2009

PLEASE READ THIS HEARING PROCEDURE CAREFULLY. FAILURE TO COMPLY WITH THE DEADLINES AND OTHER REQUIREMENTS CONTAINED HEREIN MAY RESULT IN THE EXCLUSION OF YOUR DOCUMENTS AND/OR TESTIMONY.

Background

On 21 October 2005, the Central Valley Water Board adopted Resolution R5-2005-0146, which amended the Water Quality Control Plan (Basin Plan) for the Sacramento and San Joaquin River Basins. This amendment, which implements Federal Water Pollution Control Act (Clean Water Act) section 303, directs the Central Valley Water Board to issue Cleanup and Abatement Orders (CAOs) or to take other appropriate actions designed to control discharges from the inactive mines in the Cache Creek Watershed.

The proposed CAO imposes cleanup obligations, including characterizing waste material, surveying water supply wells, and conducting remediation activities, on those who have legal responsibility for these mining wastes in the Cache Creek Watershed. A hearing is currently scheduled to be conducted before the Central Valley Water Board during its 13/14 August 2009 meeting.

Purpose of Hearing

The purpose of the hearing is to consider relevant evidence and testimony regarding the CAO. At the hearing, the Central Valley Water Board will consider whether to issue the CAO as proposed, whether to modify or remand the CAO, or whether to direct other appropriate actions designed to control discharges from the inactive mines in the Cache Creek Watershed. The public hearing on 13/14 August will commence at 8:30 a.m. or as soon thereafter as practical, or as announced in the Central Valley Water Board meeting agenda. The meeting will be held at

11020 Sun Center Drive, Suite 200, Rancho Cordova, California. An agenda for the meeting will be issued at least ten days before the meeting and posted on the Central Valley Water Board's web page at:

http://www.waterboards.ca.gov/centralvalley/board_info/meetings.

Hearing Procedures

The hearing will be conducted in accordance with these Hearing Procedures. This version of the Hearing Procedure has been prepared by the Prosecution Team, and is subject to revision and approval by the Central Valley Water Board's Advisory Team. A copy of the general procedures governing adjudicatory hearings before the Central Valley Water Board may be found at California Code of Regulations, title 23, section 648 et seq., and is available at http://www.waterboards.ca.gov or upon request. In accordance with Section 648, subdivision (d), any procedure not provided by this Hearing Procedure is deemed waived. Except as provided in Section 648 and herein, subdivision (b), Chapter 5 of the Administrative Procedures Act (commencing with Gov't Code § 11500) does not apply to this hearing.

THE PROCEDURES AND DEADLINES HEREIN MAY BE AMENDED BY THE ADVISORY TEAM IN ITS DISCRETION. ANY OBJECTIONS TO THE HEARING PROCEDURE MUST BE RECEIVED BY THE CENTRAL VALLEY WATER BOARD'S ADVISORY TEAM NO LATER THAN 5 P.M. ON 10 JULY 2009, OR THEY WILL BE WAIVED. FAILURE TO COMPLY WITH THE DEADLINES AND REQUIREMENTS CONTAINED HEREIN MAY RESULT IN THE EXCLUSION OF DOCUMENTS AND/OR TESTIMONY. IF NO OBJECTIONS ARE RECEIVED BY THE ADVISORY TEAM, THIS VERSION OF THE HEARING PROCEDURES WILL BECOME FINAL AT 5 p.m. ON 10 JULY 2009.

Hearing Participants

Participants in this proceeding are designated as either "parties" or "interested persons." <u>Designated parties</u> to the hearing may present evidence and cross-examine witnesses and are subject to cross-examination. <u>Interested persons</u> may present non-evidentiary policy statements, but may not cross-examine witnesses and are not subject to cross-examination. Interested persons generally may not present evidence (e.g., photographs, eye-witness testimony, monitoring data). Both designated parties and interested persons may be asked to respond to clarifying questions from the Central Valley Water Board, staff or others, at the discretion of the Central Valley Water Board.

The following participants are hereby designated as parties in this proceeding:

- 1. Central Valley Water Board Prosecution Team
- 2. The United States Bureau of Land Management

Requesting Designated Party Status

Persons who wish to participate in the hearing as a designated party must request party status by submitting a request in writing (with copies to the existing designated parties) so that it is received no later than 5 p.m. on 7 July 2009 to Lori Okun (contact information listed below). The request shall include an explanation of the basis for status as a designated party (i.e., how the issues to be addressed in the hearing and the potential actions by the Central Valley Water Board affect the person), the information required of

designated parties as provided below, and a statement explaining why the party or parties designated above do not adequately represent the person's interest. Any opposition to the request must be received by the Advisory Team, the person requesting party status, and all other parties by 5 p.m. on 10 July 2009. The parties will be notified by 5 p.m. on 14 July 2009 whether the request has been granted or denied.

Primary Contacts

Advisory Team:

Pamela Creedon, Executive Officer Kenneth Landau, Assistant Executive Officer 11020 Sun Center Drive, Suite 200 Rancho Cordova, CA 95670

Lori Okun, Senior Staff Counsel State Water Resources Control Board, Office of Chief Counsel 1001 I Street Sacramento, CA 95814 Phone: (916) 341-5165; fax: (916) 341-5199 lokun@waterboards.ca.gov

Prosecution Team:

Joe Karkoski, Assistant Executive Officer (Acting) Victor Izzo, Senior Engineering Geologist Jeffrey Huggins, Water Resources Control Engineer 11020 Sun Center Drive, Suite 200 Rancho Cordova, CA 95670 Phone: (916) 464-4626; fax: (916) 464-4704 vizzo@waterboards.ca.gov

Patrick Pulupa, Staff Counsel State Water Resources Control Board, Office of Chief Counsel 1001 I Street Sacramento, CA 95814 Phone: (916) 341-5189; fax: (916) 341-5199 ppulupa@waterboards.ca.gov

Dischargers:

The United States Bureau of Land Management Gary Sharpe, Asst. Field Office Manager Ukiah Field Office 2550 North Street Ukiah, CA 95482 gsharpe@ca.blm.gov

Separation of Functions

To help ensure the fairness and impartiality of this proceeding, the functions of those who will act in a prosecutorial role by presenting evidence for consideration by the Central

Valley Water Board (Prosecution Team) have been separated from those who will provide advice to the Central Valley Water Board (Advisory Team). Members of the Advisory Team are: Pamela Creedon, Executive Officer; Ken Landau, Assistant Executive Officer; and Lori Okun, Senior Staff Counsel. Members of the Prosecution Team are: Joe Karkoski, Assistant Executive Officer (Acting); Victor Izzo, Senior Engineering Geologist; Jeffrey Huggins, Water Resources Control Engineer; and Patrick Pulupa, Staff Counsel. Any members of the Advisory Team who normally supervise any members of the Prosecution Team are not acting as their supervisors in this proceeding, and vice versa. Members of the Prosecution Team have acted as advisors to the Central Valley Water Board in other, unrelated matters, but they are not advising the Central Valley Water Board in this proceeding. Members of the Prosecution Team have not had any ex parte communications with the members of the Central Valley Water Board or the Advisory Team regarding this proceeding.

Ex Parte Communications

The designated parties and interested persons are forbidden from engaging in ex parte communications regarding this matter with members of the Advisory Team or members of the Central Valley Water Board. An ex parte contact is any written or verbal communication pertaining to the investigation, preparation or prosecution of the CAO between a member of a designated party or interested person on the one hand, and a Central Valley Water Board member or an Advisory Team member on the other hand, unless the communication is copied to all other designated parties (if written) or made in a manner open to all other designated parties (if verbal). Communications regarding non-controversial procedural matters are not ex parte contacts and are not restricted. Communications among one or more designated parties and interested persons themselves are not ex parte contacts.

Hearing Time Limits

To ensure that all participants have an opportunity to participate in the hearing, the following time limits shall apply: the Board's Prosecution team shall have a combined 20 minutes to present evidence, cross-examine witnesses (if warranted) and provide a closing statement; each designated party shall have 15 minutes to present evidence (including evidence presented by witnesses called by the designated party), cross-examine witnesses (if warranted), and provide a closing statement; and each interested person shall have 3 minutes to present a non-evidentiary policy statement. Participants with similar interests or comments are requested to make joint presentations, and participants are requested to avoid redundant comments. Participants who would like additional time must submit their request to the Advisory Team so that it is received no later than ten days after all of the evidence has been received. Additional time may be provided at the discretion of the Advisory Team (prior to the hearing) or the Central Valley Water Board Chair (at the hearing) upon a showing that additional time is necessary.

Submission of Evidence and Policy Statements

The following information must be submitted in advance of the hearing:

- 1. All evidence (other than witness testimony to be presented orally at the hearing) that the Designated Party would like the Central Valley Water Board to consider. Evidence and exhibits already in the public files of the Central Valley Board may be submitted by reference as long as the exhibits and their location are clearly identified in accordance with California Code of Regulations, title 23, section 648.3.
- 2. All legal and technical arguments or analysis.
- 3. The name of each witness, if any, whom the designated party intends to call at the hearing, the subject of each witness' proposed testimony, and the estimated time required by each witness to present direct testimony.
- 4. The qualifications of each expert witness, if any.

The evidence upon which the draft Cleanup and Abatement Order is based has been entered into the administrative file. However, the Prosecution Team may submit additional evidence into the administrative file until 5 p.m. on 10 July 2009. The Board's Advisory Team, all other Designated Parties, and all Interested Parties will be notified if additional evidence is added to the file, and will be provided with copies of the additional evidence. Should the Prosecution Team require witnesses to provide direct testimony at the Hearing, the Prosecution Team will provide the Board's Advisory Team, all other Designated Parties, and all Interested Parties with the information contained in items 3 and 4, above, by 5 p.m. on 10 July 2009.

The remaining designated parties shall submit 11 hard copies and one electronic copy of the information described in items 1 through 4 above to Ken Landau, with a copy to Lori Okun, so that they are received no later than 5 p.m. on 17 July 2009. In addition to the foregoing, each designated party shall send (1) one copy of the above information to each of the other designated parties by 5 p.m. on the deadline specified above. The Designated Parties should submit all rebuttal evidence to Ken Landau, with a copy to Lori Okun, no later than 5 p.m. on 24 July 2009, in order to allow all parties to consider all evidence prior to the hearing. "Rebuttal evidence" is limited to evidence that is offered to disprove or contradict evidence presented by an opposing party.

If the total amount of information submitted by any party is less than 15 pages, that party may submit the information by email, rather than in writing. In addition to the foregoing, each designated party shall send (1) one copy of the above information to each of the other designated parties by 5 p.m. on the deadline specified above.

Interested persons who would like to submit written non-evidentiary policy statements are encouraged to submit them to the Advisory Team as early as possible. Interested persons do not need to submit written comments in order to speak at the hearing.

In accordance with California Code of Regulations, title 23, section 648.4, the Central Valley Water Board endeavors to avoid surprise testimony or evidence. Absent a showing of good cause and lack of prejudice to the parties, the Central Valley Water Board may exclude evidence and testimony that is not submitted in accordance with this Hearing Procedure. Excluded evidence and testimony will not be considered by the Central Valley Water Board and will not be included in the administrative record for this proceeding. Power Point and other visual presentations may be used at the hearing, but their content may not exceed the scope of other submitted written material. Additionally, any witness

who has submitted written testimony for the hearing shall appear at the hearing and affirm that the written testimony is true and correct, and shall be available for cross-examination.

Evidentiary Documents and File

The draft Cleanup and Abatement Order and related evidentiary documents are on file and may be inspected or copied at the Central Valley Water Board office at11020 Sun Center Drive, Suite 200, in Rancho Cordova. This file shall be considered part of the official administrative record for this hearing. Other submittals received for this proceeding will be added to this file and will become a part of the administrative record absent a contrary ruling by the Central Valley Water Board's Chair. Many of these documents are also posted on-line at

http://www.waterboards.ca.gov/centralvalley/

Although the web page is updated regularly, to assure access to the latest information, you may contact Jeff Huggins at (916) 464-4639.

Questions

Questions concerning this proceeding may be addressed to Lori Okun at (916) 341-5165.

IMPORTANT DEADLINES

1 July 2009	Prosecution Team sends proposed Hearing Procedures to Discharger and Advisory Team
7 July 2009	Deadline for submission of request for designated party status.
10 July 2009	Objections due on proposed Hearing Procedure; Hearing Procedure becomes final if no Objections
10 July 2009	Deadline for opposition to request for designated party status.
14 July 2009	Advisory Team issues decision on requests for designated party status, if any.
10 July 2009	Prosecution Team's deadline for submission of all information required under "Evidence and Policy Statements," above.
17 July 2009	Remaining Designated Parties' (including the Discharger) Deadline for submission of all information required under "Evidence and Policy Statements," above.
24 July 2009	All Designated Parties' should submit all rebuttal evidence (if any) and evidentiary objections by this date.
13/14 August 2009	Hearing